# BELVIDERE PARK DISTRICT, ILLINOIS ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2016

### **Table of Contents**

### **FINANCIAL SECTION**

	Page No
Independent Auditor's Report	1-2
General Purpose External Financial Statements	
Management's Discussion and Analysis (unaudited)	3-12
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Position	13
Statement of Activities	14
Fund Financial Statements	
Governmental Funds	
Balance Sheet	15
Reconciliation of Fund Balances of Governmental Funds to the Governmental Activities in the Statement of Net Position	16
Statement of Revenues, Expenditures and Changes in Fund Balances	17
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Governmental Activities in the Statement of Activities	18
Fiduciary Funds	
Statement of Fiduciary Net Position – River Front Committee	19
Notes to Financial Statements	20-41

	Page No.
Required Supplementary Information	
Multiyear Schedule of Changes in Net Pension Liability and Related Ratios - Illinois Municipal Retirement Fund	42
Multiyear Schedule of Contributions – Illinois Municipal Retirement Fund	43
Notes to Schedule of Contributions	44
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – General Fund Recreation Fund	45 46
Notes to Required Supplementary Information	47
Combining & Individual Fund Financial Statements and Schedules	
Nonmajor Governmental Funds	
Combining Balance Sheet	48
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	49
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Museum Fund Special Recreation Fund Capital Projects Fund	50 51 52
Supplementary Financial Information	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Bond and Interest Fund Alternate Bond and Interest Fund 2012 Alternate Bond Projects Fund	53 54 55
Assessed Valuations and Property Tax Rates, Extensions and Collections	56
Schedule of Legal Debt Margin	57
Schedule of Non-Referendum Bond Debt Margin	58

# BEGGIN TIPP LAMM LLC

STRATEGIC THINKING • PROFESSIONAL INTEGRITY

#### **INDEPENDENT AUDITOR'S REPORT**

The Board of Commissioners Belvidere Park District, Illinois

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Belvidere Park District, Illinois as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

The prior year comparative information has been derived from the District's 2015 financial statements and in our report dated June 8, 2016, we expressed unqualified opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Belvidere Park District, Illinois, as of December 31, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 12 and the Illinois Municipal Retirement Fund (IMRF) schedules, budgetary comparison information, and notes on pages 42 through 47 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Belvidere Park District, Illinois' basic financial statements. The combining and individual non-major fund financial statements on pages 48 through 52 and supplementary financial information on pages 53 through 55 are presented for purposes of additional analysis and are not a required part of the basic financial statements. The information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The supplementary financial information on pages 56 through 58 has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Freeport, Illinois May 17, 2017

Beggin Sipp Lamm XXC

December 31, 2016 (Unaudited)

This section of the Belvidere Park District's Annual Financial Report presents our discussion and analysis of the District's financial activities during the year ended December 31, 2016.

### **FINANCIAL HIGHLIGHTS**

- -Net position and performance in total The District's total net position at December 31, 2016 was \$14,288,629.
- -Governmental activity summary Net position for governmental activities increased by \$663,643 during the year.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The basic financial statements include two kinds of statements, which present different views of the District: government-wide financial statements and fund financial statements. The basic financial statements also include notes to the financial statements.

Government-wide financial statements provide both short and long-term information about the District's overall financial status.

Fund financial statements focus on individual parts of the District government, reporting District operation in more detail than the government-wide financial statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by the required supplementary information section that further explains and supports the information in the financial statements.

In addition to all of the required financial statement elements, the District has provided sections for combining statements to provide detail on non-major funds and additional supplementary information.

December 31, 2016 (Unaudited)

The following table summarizes the major features of the District's financial statements.

	GOVERNMENT-	FUND STATEMENTS				
	WIDE	Governmental	Fiduciary			
Description	STATEMENTS	Funds	Funds			
Scope	Entire District	Activities of the	Activities in which			
	government (except	District that are not	the District is trustee			
	fiduciary funds)	fiduciary such as	or agent of another's			
		culture and recreation	resources such as			
	_		pension plans			
Required financial	-Statement of net	-Balance sheet	-Statement of			
statements	position	-Statement of	fiduciary net position			
	-Statement of	revenues,				
	activities	expenditures and				
		changes in fund balances				
Accounting basis	Accrual	Modified accrual	Accrual			
Measurement	Economic resources	Current financial	Economic resources			
focus	Economic resources	resources	Economic resources			
Type of assets &	All assets and	Assets expected to be	All assets and			
liability information	liabilities; both	used and liabilities	liabilities; both short			
	financial and capital,	that come due during	and long-term. Does			
	short and long-term	the year or shortly	not currently contain			
		thereafter; no capital	capital assets			
		assets				
Type of inflow &	All revenues and	Revenues for which	All revenues and			
outflow information	expenses during the	cash is received	expenses during the			
	year regardless of	during the year or	year regardless of			
	when cash is	shortly thereafter;	when cash is			
	received or paid	expenditures for	received or paid			
		goods and services				
		that have been				
		received and payment				
		is due during the year or shortly thereafter				
		or shortly thereafter				

### **Government-Wide Statements**

The government-wide financial statements are designed to be corporate-like in that all governmental activities are consolidated into columns, which add to a total for the Primary Government. The focus of the Statement of Net Position (the "Unrestricted Net Position") is designed to disclose bottom line results for the District and its governmental activities.

December 31, 2016 (Unaudited)

This statement combines and consolidates the governmental fund's current financial resources (short-term spendable resources) with capital assets and long-term obligations using the accrual basis of accounting and economic resources measurement focus.

The Statement of Activities is focused on both the gross and net cost of various activities, which are supported by the government's general taxes and other resources. This is intended to summarize and simplify the user's analysis of the cost of various governmental services.

The governmental activities reflect the District's basic services, including administration, financial services, culture and recreation. Property taxes and charges/fees finance the majority of these services.

### **Fund Financial Statements**

Traditional users of governmental financial statements will find the fund financial statements presentation more familiar. The focus is on major funds, rather than fund types.

Governmental funds are presented on a sources and uses of liquid resources basis. This is the manner in which the budget is typically developed. Governmental funds provide a current resources (short-term) view that helps determine whether there are more or fewer current financial resources available to spend for District operations.

Fiduciary Funds are presented for certain activities when the District's role is that of trustee or agent (i.e. Riverfront Committee). While Fiduciary Funds represent trust responsibilities of the government, these assets are restricted in purpose and do not represent discretionary assets of the government. Therefore, these assets are not presented as part of the Government-Wide Financial Statements.

The Governmental Funds column requires reconciliation because of the different measurement focus (current financial resources/modified accrual versus total economic resources/full accrual), which is reflected on the page following each statement. The flow of current financial resources will reflect debt proceeds, proceeds from sales of capital asset disposals, and interfund transfers as other financial sources as well as capital outlay expenditures and debt principal payments as expenditures. The reconciliation will eliminate these transactions and incorporate the capital assets and long-term obligations into the Governmental Activities column in the Government-Wide Statements.

December 31, 2016 (Unaudited)

### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

### NET POSITION

<u>Statement of Net Position</u>
The following table reflects the condensed Statement of Net Position:

### Table 1 Statement of Net Position As of December 31, 2016 With Comparative Totals for the Year Ended December 31, 2015

	Governmental Activities		
	2016	2015	
Current and other assets	\$ 7,683,669	7,300,444	
Capital assets	19,674,132	20,153,167	
Total assets	27,357,801	27,453,611	
Deferred outflows of Resources			
Pension items - IMRF	252,418	322,737	
Total assets and deferred outflows			
of resources	27,610,219	27,776,348	
Current and other liabilities	381,720	833,921	
Long-term liabilities	9,397,353	9,869,572	
Total liabilities	9,779,073	10,703,493	
Deferred inflows of resources			
Property taxes	3,438,000	3,382,140	
Pension items - IMRF	104,517	65,729	
Total liabilities and deferred inflows			
of resources	13,321,590	14,151,362	
Net position:			
Net investment in capital assets	10,778,498	10,865,420	
Restricted	1,811,303	1,724,976	
Unrestricted	1,698,828	1,034,590	
Total net position	\$ 14,288,629	13,624,986	

For more detailed information see the Statement of Net Position.

### **Current Year Impacts-Net Position**

Overall, the District's net position increased by \$663,643 during the year to a total of \$14,288,629. Also, current assets are \$3,863,949 higher than current liabilities and deferred inflows of resources for property taxes.

December 31, 2016 (Unaudited)

Capital assets net of depreciation decreased by \$479,035. Long-term debt decreased by \$472,219 due to payments on general obligation park and alternate revenue bonds, the deed agreement, and a decrease in the net pension liability.

The total net position at December 31, 2016 was \$14,288,629. Approximately 75% of this amount is the investment in capital assets, net of the related debt. \$1,811,303 or approximately 13% is restricted for debt service and capital projects which leaves approximately 12% or \$1,698,828 available for any purpose.

### **Statement of Changes in Net Position**

The following chart reflects the condensed Statement of Changes in Net Position.

Table 2
Changes in Net Position
For the Year Ended December 31, 2016
With Comparative Totals for the Year Ended December 31, 2015

	Governmental Activities		
	2016	2015	
REVENUES			
Program revenues:			
Charges for services	\$ 991,649	983,618	
Capital grants and contributions	477,764	287,225	
General revenues:			
Property taxes	3,386,199	3,347,079	
Other taxes	92,913	102,127	
Interest	1,758	5,724	
Other	105,633	58,407	
Total revenues	5,055,916	4,784,180	
EXPENSES			
Culture & recreation:			
Personnel	2,221,798	2,447,741	
Contractual services	624,581	800,306	
Material & supplies	538,533	667,041	
Loss on disposal of capital assets	-	57,480	
Depreciation	794,187	780,267	
Interest on long-term debt	213,174	209,500	
Total expenses	4,392,273	4,962,335	
Changes in net position	663,643	(178,155)	
Beginning net position	13,624,986	13,803,141	
Ending net position	\$ 14,288,629	13,624,986	

December 31, 2016 (Unaudited)

### **Current Year Impacts-Changes in Net Position**

### **Governmental Activities**

### Revenues:

Revenues from governmental activities total \$5,055,916 or an increase of \$271,736. Property tax was the largest source of revenues for the year at \$3,386,199. The next highest source of revenue was \$991,649 from charges and fees. The revenues from these two sources represent approximately 87% of the governmental activity revenues.

#### Expenses:

The District's total governmental activity expenses were \$4,392,273, a decrease of \$570,062 or approximately 11%. Personnel costs including employee benefits were \$2,221,798. Personnel costs were 51% of the total expenses. Contractual services were \$624,581 or 14%, material and supplies were \$538,533 or 12%, and interest was \$213,174 or approximately 5% of the total expenses. Depreciation expense was \$794,187 or 18% of total expenses.

### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

At December 31, 2016, the governmental funds reported a combined net fund balance of \$3,662,998, an increase of \$356,828 in all major and non-major funds from the prior year. This increase is primarily attributable to a decrease in capital expenditures from the prior year for the Doty Park Capital Improvement Project. The District reported \$3,987,670 of total capital outlay expenditures across all funds in 2015 and only \$431,464 of capital outlay expenditures in 2016, a reduction of \$3,556,206. The decrease in expenses was offset by a \$990,000 decrease in other financing sources for GO bond proceeds.

December 31, 2016 (Unaudited)

### **Major Fund Budgetary Highlights**

		Original &		% of
General Fund		Final Budget	Actual	Total
Revenues				
Taxes	\$	1,265,100	1,263,463	89
Intergovernmental		102,900	92,913	7
Donations		9,000	2,984	0
Interest & other		33,905	52,518	4
Total revenues		1,410,905	1,411,878	100
Expenditures				
Personnel		818,376	743,670	60
Contractual services		448,475	314,999	25
Material & supplies		155,500	157,717	13
Capital outlay		27,500	28,491	2
Total expenditures		1,449,851	1,244,877	100
Change in fund balance		(38,946)	167,001	
		Original 9		% of
Recreation Fund		Original & Final Budget	Actual	% or Total
Revenues		Final Budget	Actual	TOLAI
Taxes	\$	747,340	746,352	48
Charges & fees	Ψ	888,500	800,479	51
Donations		52,000	-	0
Interest & other		13,000	10,163	1
Total revenues		1,700,840	1,556,994	100
Expenditures		,,	,,	
Personnel		1,227,700	1,168,866	73
Contractual services		280,050	260,040	16
Material & supplies		179,750	174,971	11
Capital outlay		6,000	4,107	0
Total expenditures		1,693,500	1,607,984	100
Excess of Revenue over (under) expenditures	\$	7,340	(50,990)	
Other financing sources (uses)				
Transfers		-	51,000	
Total other financing sources (uses)		-	51,000	
Change in fund balance	\$	7,340	10	

December 31, 2016 (Unaudited)

	Original &		% of
Bond & Interest Fund	Final Budget	Actual	Total
Revenues			
Taxes	\$ 1,053,250	1,060,286	100
Interest & other	500	57	0
Total revenues	1,053,750	1,060,343	100
Expenditures			
Debt service:			
Principal	1,025,000	1,025,000	99
Interest	28,250	8,200	1
Total expenditures	1,053,250	1,033,200	100
Change in fund balance	\$ 500	27,143	
	Original &		% of
Alternate Bond & Interest Fund	Final Budget	Actual	Total
Revenues			
Interest & other	\$ 300	504	100
Total revenues	300	504	100
Expenditures			
Debt service:			
Principal	402,113	402,113	64
Interest	227,712	227,712	36
Total expenditures	629,825	629,825	100
Excess of Revenue over (under) expenditures	(629,525)	(629,321)	
Other financing sources (uses)			
GO Bond proceeds	930,000	926,750	
Total other financing sources (uses)	930,000	926,750	
<u> </u>			

### **CAPITAL ASSET AND DEBT ADMINISTRATION**

### **Capital Assets**

At December 31, 2016, the District's Governmental Funds had invested \$33,095,068 in a variety of capital assets, as reflected in the following schedule. See Notes to Financial Statements #3 for more detail.

December 31, 2016 (Unaudited)

# Table 3 Governmental Funds Change in Net Capital Assets

		Beginning	Net Additions	
			/Deletions	Total
Non-depreciable assets				_
Land	\$	4,347,966	23,553	4,371,519
Construction in progress		3,613,420	(3,570,630)	42,790
		7,961,386	(3,547,077)	4,414,309
Depreciable capital assets				
Land improvements		13,070,063	3,725,352	16,795,415
Building & building improvements		10,549,973	72,009	10,621,982
Equipment & vehicles		1,219,142	44,220	1,263,362
Total capital assets being depreciate	ed	24,839,178	3,841,581	28,680,759
Accumulated depreciation on				
capital assets		(12,647,397)	(773,539)	(13,420,936)
Total net capital assets	\$	20,153,167	(479,035)	19,674,132

The District's roads and bridges are contained within the parks and as such have been recorded as land improvements rather than infrastructure assets.

#### **Long-term Debt**

At December 31, 2016, the District owed \$9,397,353 in long-term debt. This debt consisted of \$6,585,000 in general obligation alternate revenue bonds, \$2,035,000 in general obligation bonds, \$275,634 Agreement for Deed, \$19,233 in compensated absences, and \$482,486 for net pension liability-IMRF due to implementation of GASB 68 in 2015. During the year ended December 31, 2016, the District issued \$1,097,102 in new debt and retired \$1,569,321 on the outstanding debt. Overall, long-term debt decreased by \$472,219. See Notes to Financial Statement #4 for more details.

The aggregate indebtedness of the District is subject to a statutory limitation established by the State of Illinois at 2.875% of its equalized assessed value. At December 31, 2016, the District's aggregate indebtedness was \$7,869,431 less than the statutory limit of \$15,561,687. Also, the State statutes allow the District to issue general obligation bonds without submitting the proposition of the issue in a referendum. This limit is 0.575% of the equalized assessed value. At December 31, 2016, the District's general obligation debt was \$2,280,715 below this limit.

### **ECONOMIC FACTORS**

The Belvidere Park District will realize an increase of 5.98% in the Equalized Assessed Value due to increased sale prices of existing homes, fewer foreclosures and new home construction. This increase in the Equalized Assessed Value is the second and largest increase since 2009.

December 31, 2016 (Unaudited)

The District's property tax revenue is limited by tax caps, which limits the growth rate to 5% or the rate of inflation, whichever is less, plus the tax on assessed value of new property. The rate of inflation for 2016 was 0.021%. Based on Public Act 94-976, the District will be able to levy and collect additional tax money on all capped funds. The Bond and Interest Fund's debt service extension base can increase by the consumer price index per Public Act 96-501 so the District will collect an additional \$22,402 in the Bond and Interest Fund for 2016.

The District will receive more money from the City of Belvidere and the County of Boone Land/Cash fees as a result of several new homes being constructed in 2016 versus previous years. This will mean about an additional \$24,000 will be available for capital improvements in the coming year.

The District is anticipating an increase in the cost of labor as a result of annual pay increases, the level of participation in special recreation, and new recreational program offerings. One new full time position is anticipated for 2017. The Illinois State Legislature is considering several bills proposing to raise the State Minimum Wage to \$15.00 per hour. The outcome of these bills is impossible to predict at this time however this increase will have a major financial impact on the District in the future. As with the minimum wage legislation, there is also tax freeze legislation proposed which would affect the District's ability to collect additional tax funds.

Recreation Fund program fees decreased in 2016 by 1.4% but the economy is slowly improving and participation should increase in 2017 due to new programs being offered and increased fees and charges. The local school districts are stable in student enrollment after many years of declining enrollment and declining birth rate.

The Special Recreation Fund is limited under tax caps to a tax levy of .04%. This fund's tax collection will be increased by \$10,625 in 2017 because of the increase in the Equalized Assessed Value. The expansion in program offerings will increase the fees and charges collected within this fund as the program participation continues to grow. 2016 had an increase of 19.9% in Special Recreation program fees.

The State of Illinois has lifted the OSLAD Grant suspension, and the District received the \$400,000 grant reimbursement in 2017.

### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to Dan Roddewig, Executive Director, Belvidere Park District, 1006 W. Lincoln Ave., Belvidere, IL 61008.

### **Statement of Net Position**

December 31, 2016 With Comparative Totals for December 31, 2015

	Governmental Activities		
		2016	2015
Assets:	_		
Cash and cash equivalents	\$	3,771,228	3,794,596
Investments		-	-
Receivables:		0.400.000	0.000.440
Taxes		3,438,000	3,382,140
Grants		400,000	400.000
Donations		51,000	102,000
Other		8,371	8,371
Due from other governments		15,070	13,337
Capital assets:		4 444 200	7.064.206
Non-depreciable		4,414,309	7,961,386
Depreciable, net of accumulated depreciation	_	15,259,823	12,191,781
Total assets	_	27,357,801	27,453,611
Deferred Outflows of Resources:			
Pension items - IMRF		252,418	322,737
Total assets and deferred outflows			
of resources		27,610,219	27,776,348
Liabilities:			
Accounts payable		75,283	518,090
Other payables		5,575	4,468
Accrued wages		50,823	38,586
Accrued interest payable		91,836	96,213
Unearned revenue		-	<u>-</u>
Unamortized bond premium		158,203	176,564
Noncurrent liabilities:			
Due within one year		1,465,451	1,455,024
Due in more than one year		7,931,902	8,414,548
Total liabilities	_	9,779,073	10,703,493
Deferred Inflows of Resources:			
Property taxes		3,438,000	3,382,140
Pension items - IMRF		104,517	65,729
Total liabilities and deferred	_		
inflows of resources		13,321,590	14,151,362
	_		
Net Position:			
Net investment in capital assets		10,778,498	10,865,420
Restricted for:			
Debt service		1,203,378	878,806
Capital projects		607,925	846,170
Unrestricted		1,698,828	1,034,590
Total net position	\$_	14,288,629	13,624,986

## BELVIDERE PARK DISTRICT, ILLINOIS Statement of Activities

For the Year Ended December 31, 2016 With Comparative Totals for Year Ended December 31, 2015

		Governmental Activities				
		2016	2015			
Program expenses:		_				
Culture & recreation:						
Personnel	\$	2,221,798	2,447,741			
Contractual services		624,581	800,306			
Material & supplies		538,533	667,041			
Loss on disposal of capital assets		-	57,480			
Depreciation		794,187	780,267			
Total culture & recreation		4,179,099	4,752,835			
Interest on long-term debt		213,174	209,500			
Total program expenses	_	4,392,273	4,962,335			
Program revenues:						
Charges for services		991,649	983,618			
Capital grants and contributions		477,764	287,225			
Total program revenues	_	1,469,413	1,270,843			
Net program expense	_	2,922,860	3,691,492			
General revenues:						
Property taxes		3,386,199	3,347,079			
Corporate replacement taxes		92,913	102,127			
Interest		1,758	5,724			
Other	_	105,633	58,407			
Total general revenues	_	3,586,503	3,513,337			
Change in net position		663,643	(178,155)			
Net position:						
Beginning		13,624,986	13,803,141			
Ending	\$	14,288,629	13,624,986			

### **Balance Sheet**

### **Governmental Funds**

December 31, 2016

				Debt Ser	vice Funds		
				Bond &	Alternate Bond	Nonmajor	Total
		General	Recreation	Interest	& Interest	Governmental	Governmental
		Fund	Fund	Fund	Fund	Funds	Funds
Assets:							
Cash & cash equivalents	\$	1,138,160	400,616	122,968	1,080,410	1,029,074	3,771,228
Receivables							
Property taxes		1,275,500	759,000	1,076,500	-	327,000	3,438,000
Other		8,371	-	-	-	-	8,371
Due from other governments	-	15,070					15,070
Total assets	=	2,437,101	1,159,616	1,199,468	1,080,410	1,356,074	7,232,669
Liabilities:							
Accounts payable		42,735	26,426	-	-	6,122	75,283
Other payables		5,575	-	-	-	-	5,575
Accrued wages	_	12,557	32,587			5,679	50,823
Total liabilities	=	60,867	59,013			11,801	131,681
Deferred Inflows of Resources:							
Property taxes	_	1,275,500	759,000	1,076,500		327,000	3,438,000
Total liabilities and deferred							
inflows of resources	_	1,336,367	818,013	1,076,500		338,801	3,569,681
Fund balances:							
Restricted							
Recreation purposes		-	341,603	-	-	-	341,603
Special recreation		-	-	-	-	209,075	209,075
Museum purposes		-	-	-	-	200,273	200,273
IMRF		67,917	-	-	-	-	67,917
Social Security		42,817	-	-	-	-	42,817
Liability Insurance		113,459	-	-	-	-	113,459
Audit purposes		6,187	-	-	-	-	6,187
Working cash		48,718	-	-	-	-	48,718
Debt service		-	-	122,968	1,080,410	-	1,203,378
Committed							
Capital Projects		-	-	-	-	607,925	607,925
Unassigned	-	821,636					821,636
Total fund balances	-	1,100,734	341,603	122,968	1,080,410	1,017,273	3,662,988
Total liabilities, deferred inflows of							
resources, and fund balances	\$_	2,437,101	1,159,616	1,199,468	1,080,410	1,356,074	7,232,669

# Reconciliation of Fund Balances of Governmental Funds to the Governmental Activities in the Statement of Net Position

December 31, 2016

Fund balances of Governmental Funds		;	\$	3,662,988
Amounts reported for governmental activities in the statement of net position are different because:				
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.  Capital assets  Accumulated depreciation	\$	33,095,068 (13,420,936)		19,674,132
Other long-term assets are not available to pay for current-period expenditures and therefore are not reported in the funds				451,000
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.				
GO Bonds Alternate Revenue Bonds Agreement for deed Unamortized bond premium Net pension liability - IMRF Compensated absences Accrued interest payable	\$	(2,035,000) (6,585,000) (275,634) (158,203) (482,486) (19,233) (91,836)		(9,647,392)
Differences between expected and actual experiences, assumption changes, net differences between projected and actual earnings and contributions subsequent to the measurement date for the Illinois Municipal Retirement Fund are recognized as deferred outflows and inflows of resources on the statement of net positio	n ,	(-1,000)		147,901
Net position of governmental activities	11.	;	- \$_	14,288,629

### Statement of Revenues, Expenditures and Changes in Fund Balances

### **Governmental Funds**

For the Year Ended December 31, 2016

		Debt Service Funds							
		General Fund	Recreation Fund	Bond & Interest Fund	Alternate Bond & Interest Fund	Nonmajor Governmental Funds	Total Governmental Funds		
Revenues:	_						·		
Property taxes	\$	1,263,463	746,352	1,060,286	-	316,098	3,386,199		
Corporate replacement taxes		92,913	=	=	=	=	92,913		
Charges & fees		-	800,479	-	-	191,170	991,649		
Grants		-	=	=	-	75,000	75,000		
Donations		2,984	-	-	-	-	2,984		
Interest		531	183	57	504	483	1,758		
Other Total revenues	_	51,987 1,411,878	9,980 1,556,994	1,060,343	504	43,446	105,413		
Total revenues	_	1,411,070	1,556,994	1,000,343	504	626,197	4,655,916		
Expenditures:									
Current:									
Culture & recreation:									
Personnel		743,670	1,168,866	_	_	280,261	2,192,797		
Contractual services		314,999	260,040	-	_	42,270	617,309		
Material & supplies		157,717	174,971	_	_	96.805	429,493		
Capital outlay		28,491	4,107	_	-	398,866	431,464		
Debt service:		,	,,			,	,		
Principal		-	_	1,025,000	402,113	-	1,427,113		
Interest and fiscal charges		-	-	8,200	227,712	-	235,912		
Total expenditures	_	1,244,877	1,607,984	1,033,200	629,825	818,202	5,334,088		
							'		
Excess of revenues over									
(under) expenditures	_	167,001	(50,990)	27,143	(629,321)	(192,005)	(678,172)		
Other financing sources (uses):									
GO bond proceeds		-	-	-	926,750	108,250	1,035,000		
Transfers	_	-	51,000			(51,000)			
Total other financing sources			51,000		926,750	57,250	1,035,000		
Net change in fund balances		167,001	10	27,143	297,429	(134,755)	356,828		
Fund balances:									
Beginning		933,733	341,593	95,825	782,981	1,152,028	3,306,160		
Doganing	_	555,755	<u> </u>	55,625	702,001	1,102,020	3,300,100		
Ending	\$	1,100,734	341,603	122,968	1,080,410	1,017,273	3,662,988		
·· <del>·······</del>		,			.,,	.,,=	-,,		

### Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Governmental Activities in the Statement of Activities

December 31, 2016

Net Change in Fund Balances - total governmental funds		(	\$ 356,828
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, they are capitalized and depreciated in the statement of activities:  Capital asset purchases capitalized  Depreciation expense	\$_	315,152 (794,187)	(479,035)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.			400,000
The repayment of long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding in the statement of activities.  GO bonds  Alternate revenue bonds		1,025,000 320,000	
Agreement for deed	_	82,113	1,427,113
The issuance of long-term debt is reported as an other financing source in the governmental funds but as an increase in outstanding principal in the statement of activities.			(1,035,000)
The change in the net pension liability for the Illinois Municipal Retirement Fund is reported only in the statement of activities.	nt		71,428
The change in deferred inflows and outflows of resources for the Illinois Municipal Retirement Fund is reported only in the statement of activities	es.		(109,107)
Some expenses in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:			
Change in compensated absences payable		8,678	
Change in accrued interest expense	<b>ው</b>	4,377	04 440
Amortization of bond premium	\$_	18,361	31,416
Change in net position of governmental activities			663,643

### Statement of Fiduciary Net Position

### Fiduciary Funds (River Front Committee)

December 31, 2016

	-	Agency Funds
Assets:		
Cash	\$	78,485
Total assets	-	78,485
Liabilities:		
Due to River Front Committee	-	78,485
Total net position	\$	-

December 31, 2016

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the Belvidere Park District, Illinois (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

A. The District was organized in 1919. The District operates under the Submerged Lands Statute of 1895 to acquire, develop and manage park and recreation lands and facilities. The District is a separate, autonomous, special purpose-taxing district governed by a five member elected Board of Commissioners. The District is a primary unit of government as defined by GASB-14. The District is not financially accountable for any component units or other entities.

### B. Financial Reporting Entity

Generally accepted accounting principles require that the financial reporting entity include (1) the primary government, (2) organizations for which the primary government is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

### C. Fund Accounting

The District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain District functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. Funds are classified into the following categories: government and fiduciary. Each category, in turn, is divided into separate fund types.

Governmental funds are used to account for all or most of the District's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of capital assets, the servicing of long-term debt and the management of funds held in trust that can be used for governmental services (permanent fund). The general fund is used to account for all activities of the general government not accounted for in some other fund.

December 31, 2016

### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

#### D. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the District. The effect of material inter-fund activity has been eliminated from these statements. Governmental activities normally are supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degrees to which the direct expenses of a given function, segment or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items properly not included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Fiduciary funds are presented for certain activities when the District's role is that of trust or agent. While fiduciary funds represent trust responsibilities of the government, these assets are restricted in purpose and do not represent discretionary assets of the government. The River Front Committee is reported as a fiduciary fund, and accounts for the activities of the riverfront path development.

Major individual governmental funds are reported as separate columns in the fund financial statements. The District reports the following major governmental funds:

The General Fund accounts for all financial resources except those required to be accounted for in another fund. Generally, this fund is used to record the revenues and expenditures in connection with the general administration and maintenance activities.

The Recreation Fund accounts for the proceeds of specific revenue sources that are legally restricted or intended for specified purposes.

December 31, 2016

### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

D. Government-Wide and Fund Financial Statements (Continued)

The Bond & Interest Fund accounts for the accumulation of legally restricted resources for, and payment of, long-term debt principal, interest and related costs.

The Alternate Bond and Interest Fund accounts for the accumulation of legally restricted resources for, and payment of, long-term debt principal, interest and related costs.

E. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues and additions are recorded when earned, and expenses and deductions are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants, contributions and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, generally 60 days. The District recognizes property taxes when they become both measurable and available in the year intended to finance. Expenditures are recorded when the related fund liability is incurred. Principal and interest on long-term debt are recorded as expenditures when due.

Those revenues susceptible to accrual are property taxes and interest revenue. Charges and fees revenues are not susceptible to accrual because generally they are not measurable until received in cash. In applying the susceptible-to-accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidelines.

Monies that are virtually unrestricted as to purpose of expenditure, which are usually revocable only for failure to comply with prescribed compliance requirements, are reflected as revenues at the time of receipt or earlier if the susceptible-to-accrual criteria are met.

December 31, 2016

### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

### E. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

The District reports deferred inflows of resources on its financial statements for property taxes, levied in the current year to finance the subsequent year's budget, since they do not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenue may arise when resources are received by the District before it has a legal claim to them as when grant monies are received prior to the incurrence of qualifying expenditures, and therefore do not meet the "earned" criteria for revenue recognition in the current period. In subsequent periods, when the revenue recognition criteria is met, or when the government has a legal claim to the resources, the deferred inflows of resources or the liability for unearned revenue is removed from the financial statements and revenue is recognized.

### F. Cash and Cash Equivalents

The District considers all cash on hand, demand deposits and short-term investments with a maturity of three months or less when purchased to be cash and cash equivalents.

#### G. Investments

Investments with a maturity of one year or less and all non-negotiable certificates of deposits are recorded at cost or amortized cost. All other investments are recorded at fair value. Fair value is determined based primarily on the basis of quoted market prices.

### H. Prepaid Expenses

If there are certain payments to vendors that reflect costs applicable to future accounting periods, they are recorded as prepaid items in both government-wide and fund financial statements.

### I. Property Taxes

The District annually establishes a legal right to revenue from property tax assessments upon enactment of a tax levy ordinance by the District Board. Property taxes are recognized as a receivable at the time they are levied. Revenue from property taxes is recognized as the taxes are collected in the year intended to finance or when they become available to be used to pay liabilities of the current period, generally considered to be within sixty days after year end. Revenue from those taxes which are not considered available is reported as a deferred inflow of resources.

December 31, 2016

### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

### I. Property Taxes (Continued)

The property tax calendar for the 2015 tax levy was as follows:

Lien Date
Levy Date
First Installment due
Second Installment due
January 1, 2015
December 8, 2015
June 1, 2016
September 1, 2016

Tax bills were mailed at least 30 days prior to the first installment due date. Property taxes are billed and collected by the County Treasurer of Boone County, Illinois.

The 2016 tax levy, which attached as an enforceable lien on property as of January 1, 2016, has been recorded as a receivable and as a deferred inflow of resources as of December 31, 2016 as the tax had been levied by the District but would not be extended or collected until calendar year 2017.

The District's 2015 tax rates per \$100 of assessed valuation together with the related maximum tax rates are as follows:

	Rate Per \$100			
	of Assessed Valuation			
		Legal		
Type of Levy	Rate	Maximum		
District				
General	0.16242	0.35000		
Bond & Interest	0.19616	none		
IMRF	0.01903	none		
Audit	0.00241	0.00500		
Liability Insurance	0.02587	none		
Social Security	0.02402	none		
Museum	0.01848	0.07000		
Recreation	0.13808	0.37000		
Joint Handicap Recreation	0.04000	0.04000		
Total District	0.62647	_		

December 31, 2016

### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

### J. Capital Assets

Capital assets, which include property, plant, equipment and vehicles, are reported in the applicable governmental activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives:

Assets	<u>Years</u>
Land Improvements	10-15
Building & Improvements	10-39
Equipment & Vehicles	5-10

### K. Compensated Absences

Employees earn vacation based upon their length of service. Such pay is expensed when paid by the District. In the event of termination, an employee is paid for accumulated vacation days. The total liability for these compensated absences will be payable from future resources and is accounted for in the government-wide financial statements.

### L. Fund Equity/Net Position

Fund balances for the governmental funds are reported in classifications that comprise a hierarchy based on the extent to which the government honors constraints on the specific purposes for which amounts in those funds can be spent.

The non-spendable classification contains amounts not in spendable form or legally or contractually required to be maintained intact.

December 31, 2016

### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

### L. Fund Equity/Net Position (Continued)

Restricted amounts contain restraints on their use externally imposed by creditors, grantors, contributors, or law or regulation of other governments; or imposed by law through constitutional provisions or enabling legislation. The District reports restricted fund balance amounts for the debt service fund and special revenue funds imposed by tax levies.

Committed amounts can only be used for specific purposes imposed by formal action of the government's highest level of decision-making authority. The highest level of decision-making authority is the District's Board of Commissioners, and it takes an ordinance, resolution, or formal vote of approval to establish a fund balance commitment. Capital projects fund balances are reported as committed based on the Budget & Appropriation Ordinance.

Amounts intended to be used for specific purposes are assigned. Assignments should not cause deficits in the unassigned fund balance. The District did not have any assigned fund balances at the end of the year.

Unassigned fund balance is the residual classification for the general fund and is used for any deficit fund balances.

When both restricted and unrestricted resources are available for use, the District uses restricted resources first, and then unrestricted resources as they are needed. When committed, assigned, and unassigned resources are available for use, the District uses committed resources first, then assigned resources, and then unassigned resources as they are needed.

In the government-wide financial statements, restricted net position is legally restricted by outside parties for a specific purpose. Net investment in capital assets represents the book value of capital assets less any long-term debt issued to acquire or construct the capital assets. All other net position that does not meet the definition of "restricted" or "net investment in capital assets" is classified as unrestricted net position.

#### M. Deferred Outflows and Inflows of Resources

The District implemented GASB Statement 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, effective with the December 31, 2012 financial statements, and GASB Statement 65, Items Previously Reported as Assets and Liabilities, effective with the December 31, 2013 financial statements. GASB Statement 63 changes the title of the "Statement of Net Assets" to the "Statement of Net Position" and also

December 31, 2016

### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

### M. Deferred Outflows and Inflows of Resources (Continued)

standardizes the presentation of deferred outflows of resources and deferred inflows of resources. Under GASB Statements 63 and 65, certain items previously reported as assets are now reported as deferred outflows of resources in a separate section following total assets, and certain items previously reported as liabilities are now reported as deferred inflows of resources in a separate section following total liabilities. In addition, GASB Statement 65 reclassifies certain assets and liabilities as current outflows of resources and inflows of resources (not deferred). The District's deferred revenue from property taxes is classified as a deferred inflow of resources. The District also has deferred inflows and outflows of resources related to pension items for IMRF.

### 2. DEPOSITS AND INVESTMENTS

### **Deposits**

**Custodial credit risk** for deposits is the risk that in the event of a bank failure, the District's deposits may not be returned or the District will not be able to recover collateral securities in the possession of an outside party. The District's policy requires deposits to be secured by collateral at least equal to 102% of the deposit principal and any accrued interest less the amount of the Federal Deposit Insurance Corporation's insurance.

Deposits of the District are insured or collateralized with securities held by the Federal Reserve Bank, by another custodial bank, or by an escrow agent of the pledging institution. At December, 31, 2016, the District's cash was held by a local bank in demand deposit accounts with a combined book balance of \$3,771,228 and bank balance of \$3,816,055. The primary difference between book and bank balances was due to outstanding checks. These deposits were covered by Federal Deposit Insurance Corporation insurance or by collateral held by a financial institution at December 31, 2016.

#### Investment Policies

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Generally, the District's investing activities are managed by the District's Superintendent of Administrative Services. Investing is performed in accordance with the investment policies adopted by the Board of Commissioners. District funds may be invested in 1) direct obligations of the United States government, its agencies to the payment of which the full faith and credit of the government of the United States is pledged; 2) obligations of the Government National Mortgage Association, Federal National Mortgage Association, Federal Home Loans Mortgage Corporation, or any Federal farm credit bank, Federal land bank, or Federal home loan bank notes or bonds; 3) collateralized or insured certificates of deposit and other evidences of deposits at banks, savings banks, savings and loan associations, and credit unions in the State of Illinois; or 4) money market mutual funds.

December 31, 2016

### 2. <u>DEPOSITS AND INVESTMENTS (Continued)</u>

**Interest rate risk** is the risk that changes in interest rates will adversely affect the fair value of an investment. The District's policy does not specifically address this risk.

**Concentration of credit risk** is the risk of loss attributed to the magnitude of the District's investment in a single issuer. The District's investment policy does not specifically address the risks attributable to the concentration of credit risk.

### 3. <u>CAPITAL ASSETS</u>

Capital asset activity for the year ended December 31, 2016 was as follows:

All depreciation expense of governmental activities capital assets was for culture and recreation purposes.

		Beginning			Ending
		Balance	Increases	Decreases	Balance
Capital assets not being depreciated:					
Land	\$	4,347,966	23,553	-	4,371,519
Construction in progress		3,613,420	-	(3,570,630)	42,790
		7,961,386	23,553	(3,570,630)	4,414,309
Capital assets being depreciated:					
Land improvements		13,070,063	3,725,352	-	16,795,415
Building & building improvements		10,549,973	72,009	-	10,621,982
Equipment & software		753,276	41,022	-	794,298
Vehicles		465,866	23,846	(20,648)	469,064
Total capital assets being depreciated		24,839,178	3,862,229	(20,648)	28,680,759
Less accumulated depreciation for:					
Land improvements		8,435,542	443,907	-	8,879,449
Building & building improvements		3,486,449	260,920	-	3,747,369
Equipment & software		427,793	58,093	-	485,886
Vehicles		297,613	31,267	(20,648)	308,232
Total accumulated depreciation	•	12,647,397	794,187	(20,648)	13,420,936
Total capital assets being depreciated, net		12,191,781	3,068,042		15,259,823
Governmental activities captial assets, net	\$	20,153,167	3,091,595	(3,570,630)	19,674,132

December 31, 2016

### 4. <u>LONG-TERM DEBT</u>

The outstanding debt as of December 31, 2016 consists of the following individual amounts:

	Balances	Current
	12/31/16	Portion
G.O. Park Bonds, series 2015-Aissued for 2015 capital projects;		
Principal due at maturity on July 31, 2018 and interest payable semi-annually on		
Jan 31 and July 31; interest rate of 1.8% per annum	\$ 1,000,000	-
G.O. Park Bonds, series 2016 issued for 2017 capital projects and Debt Service;		
Principal and interest due Dec. 1, 2017; interest rate of 1.25%	1,035,000	1,035,000
General Obligation Park Bonds (Alt. Rev. source), series 2012A issued to fund		
capital projects; Original issue \$7,945,000; principal due Feb. 1, 2013		
through 2032; Interest rates vary from 2.0% to 3.0%, due Feb. 1 and Aug.1	6,585,000	325,000
Agreements for deed to purchase land for \$1,250,000 less down payments of		
\$250,000; principal and interest payments of \$100,000 due August 1, 2009		
through 2019. Final payment due August 1, 2019. Interest rate 5%.	275,634	86,218
Net pension liability - IMRF	482,486	-
Compensated absences	19,233	19,233
Total outstanding debt	\$ 9,397,353	1,465,451

The annual requirements to amortize each outstanding long-term debt at year-end consist of the following:

		Park Bond		Park	Bond	GO Park Bonds (Alt. Rev.)		
Year Ending	_	Series 2016		Series :	2015-A	Series 2012A		
December 31,		Principal	Interest	Principal	Interest	Principal	Interest	
2017		1,035,000	12,938	-	18,000	325,000	183,750	
2018		-	-	1,000,000	18,000	330,000	173,925	
2019		-	-	-	-	340,000	163,875	
2020		-	-	-	-	350,000	153,525	
2021						355,000	142,950	
2022-2026		-	-	-	-	1,985,000	566,094	
2027-2031		-	-	-	-	2,375,000	260,819	
2032		-				525,000	7,875	
Total	\$	1,035,000	12,938	1,000,000	36,000	6,585,000	1,652,813	

December 31, 2016

### 4. LONG-TERM DEBT (Continued)

Year Ending	Agreement for Deed		Total	Total
December 31,	Principal	Interest	Principal	Interest
2017	86,218	13,782	1,446,218	228,470
2018	90,529	9,471	1,420,529	201,396
2019	98,887	4,944	438,887	168,819
2020	-	-	350,000	153,525
2021	-	-	355,000	142,950
2022-2026	-	-	1,985,000	566,094
2027-2031	-	-	2,375,000	260,819
2032			525,000	7,875
Total	\$ 275,634	28,197	8,895,634	1,729,948
	Net pension li	ability - IMRF	482,486	
	Compensa	ated absences	19,233	
			\$ 9,397,353	

The December 31, 2016 compensated absences of \$19,233 are expected to be used/paid during 2017. Compensated absences are paid by the General or Recreation Fund.

The G.O. Bonds (Alt. Rev. source) Series 2012A, G.O. Bonds Series 2015-A, and the installment contract (agreement for deed) will be paid from the Alternate Bond and Interest Fund (Debt Service). The G.O. Bonds Series 2016 will be paid from the Bond and Interest Fund (Debt Service).

Long-term liability activity for the year ended December 31, 2016, was as follows:

	-	Beginning Balance	New Issues	Retired	Ending Balance
G.O. Bond, Series 2016	\$	-	1,035,000	-	1,035,000
G.O. Bond, Series 2015-A		1,000,000	-	-	1,000,000
G.O. Bond, Series 2015-B		1,025,000	-	1,025,000	-
Alternate Revenue Bonds 2012A		6,905,000	-	320,000	6,585,000
Agreement for deed		357,747	-	82,113	275,634
Net pension liability - IMRF		553,914	-	71,428	482,486
Compensated absences		27,911	62,102	70,780	19,233
		_			
	\$	9,869,572	1,097,102	1,569,321	9,397,353

December 31, 2016

### 4. <u>LONG-TERM DEBT (Continued)</u>

### Legal Debt Margin

The District's aggregate indebtedness is subject to a statutory limitation by the State of Illinois of 2.875% of its equalized assessed value of \$541,276,075. At December 31, 2016, the statutory limit for the District was \$15,561,687. The District's outstanding debt, net of assets available for bond retirements, was \$7,692,256 leaving a legal debt margin of \$7,869,431.

### Non-Referendum General Obligation Bond Limit

The District may issue general obligation bonds without submitting the proposition of the issue in a referendum as long as the aggregate outstanding unpaid balance of bonds and notes does not exceed 0.575% of total assessed value of the District. At December 31, 2016, the statutory limit on non-referendum general obligation bonds was \$3,112,337. The District's outstanding debt for general obligation bonds, net of assets available for bond retirements, was \$831,622 leaving a legal debt margin of \$2,280,715.

### 5. <u>EMPLOYEE RETIREMENT SYSTEM</u>

### **IMRF Plan Description**

The District's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The District's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

#### Benefits Provided

The District's defined benefit pension plan has two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48.

December 31, 2016

### 5. <u>EMPLOYEE RETIREMENT SYSTEM (Continued)</u>

### Benefits Provided (Continued)

Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

### **Employees Covered by Benefit Terms**

As of December 31, 2016, the following employees were covered by the benefit terms:

Retirees and Beneficiaries currently receiving benefits	12
Inactive Plan Members entitiled to but not yet receiving benefits	51
Active Plan Members	_37
Total	100

#### Contributions

As set by statute, the District's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The District's annual contribution rate for calendar year 2016 was 9.43%. For the fiscal year ended December 31, 2016, the District contributed \$110,879 to the plan. The District also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

December 31, 2016

### 5. <u>EMPLOYEE RETIREMENT SYSTEM (Continued)</u>

### Net Pension Liability

The District's net pension liability was measured as of December 31, 2016. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

#### **Actuarial Assumptions**

The following are the methods and assumptions used to determine total pension liability at December 31, 2016:

- The Actuarial Cost Method used was Entry Age Normal.
- The Asset Valuation Method used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.75%.
- **Salary Increases** were expected to be 3.75% to 14.50%, including inflation.
- The Investment Rate of Return was assumed to be 7.50%.
- Projected Retirement Age was from the Experience-based Table of Rates, specific to the type of eligibility condition. Last updated for the 2014 valuation pursuant to an experience study of the period 2011-2013.
- The IMRF-specific rates for Mortality (for non-disabled retirees) were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. An IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012).
- For Disabled Retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For Active Members, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

December 31, 2016

#### 5. <u>EMPLOYEE RETIREMENT SYSTEM (Continued)</u>

#### Actuarial Assumptions (Continued)

	<del></del>		Projected Returns/R				
	Target	Return	One Year	Ten Year			
Asset Class	Allocation	12/31/2016	Arithmetic	Geometric			
Equities	38.00%	7.77%	8.30%	6.85%			
International Equities	17.00%	3.54%	8.45%	6.75%			
Fixed Income	27.00%	4.85%	3.05%	3.00%			
Real Estate	8.00%	8.97%	6.90%	5.75%			
Alternatives	9.00%						
Private Equity		N/A	12.45%	7.35%			
Hedge Funds		N/A	5.35%	5.25%			
Commodities		N/A	4.25%	2.65%			
Cash Equivalents	1.00%	N/A	2.25%	2.25%			

#### Single Discount Rate

A Single Discount Rate of 7.50% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.78%, and the resulting single discount rate is 7.50%. The discount rate increased .01% from the prior measurement date of December 31, 2015 which used a discount rate of 7.49%.

#### Changes in Net Pension Liability

Changes in the District's net pension liability for the year ended December 31, 2016 were as follows:

December 31, 2016

### 5. <u>EMPLOYEE RETIREMENT SYSTEM (Continued)</u>

#### Changes in Net Pension Liability

	(A)	(B)	(A) - (B)
	<b>Total Pension</b>	Plan Fiduciary	Net Pension
	Liability	Net Position	Liability (Asset)
Balance, December 31, 2015	\$ 4,118,053	\$ 3,564,139	\$ 553,914
Changes for the year:			
Service Cost	112,763	-	112,763
Interest	309,271	-	309,271
Difference between expected and			
actual experience	(69,952)	-	(69,952)
Changes of assumptions	(5,435)	-	(5,435)
Contributions - employees	-	52,912	(52,912)
Contributions - employer	-	110,879	(110,879)
Net investment income	-	249,909	(249,909)
Benefit payments including refunds			
of Employee Contributions	(90,643)	(90,643)	-
Other (Net Transfer)		4,375	(4,375)
Net Changes	256,004	327,432	(71,428)
Balance, December 31, 2016	\$ 4,374,057	\$ 3,891,571	\$ 482,486

# Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.49%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1% Decrease	Dis	scount Rate	1% Increas		
	6.50%	Assumption 7.50%		8.50%		
Total Pension Liability	\$ 4,967,885	\$	4,374,057	\$ 3,	,896,128	
Plan Fiduciary Net Position	3,891,571		3,891,571	3	,891,571	
Net Pension Liability/(Asset)	\$ 1,076,314	\$	482,486	\$	4,557	

December 31, 2016

### 5. <u>EMPLOYEE RETIREMENT SYSTEM (Continued)</u>

#### Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources

For the year ended December 31, 2016, the District realized pension expense of \$148,558. At December 31, 2016, the District realized deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred			Deferred		t Deferred
	Outflows of		Inflows of		0	utflows of
	Resources			Resources		esources
Differences between expected		_		_		_
and actual experience	\$	25,259	\$	100,265	\$	(75,006)
Changes of assumptions		43,333		4,252		39,081
Net difference between projected and						
actual earnings on plan investments		183,826		<u> </u>		183,826
Total	\$	252,418	\$	104,517	\$	147,901

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year ending	Ne	Net Deferred Outflows					
December 31		of Resources					
2017	\$	54,029					
2018		54,028					
2019		45,546					
2020		(5,702)					
2021		-					
Thereafter		-					
Total	\$	147,901					

### 6. <u>POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS</u>

The District has evaluated its potential other postemployment benefits liability. The District provides continued health insurance coverage at the active employer rate to all eligible employees in accordance with Illinois statutes which creates an implicit subsidy of retiree health insurance. Former employees who choose to retain their rights to health insurance through the District are required to pay 100% of the current premium. However, no former employees have chosen to stay in the District's health insurance plan.

December 31, 2016

### 6. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (Continued)

Therefore, there has been 0% utilization and therefore no implicit subsidy to calculate in accordance with GASB Statement No. 45 Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. Additionally, the District had no former employees for which the District was providing an explicit subsidy and no current employees with agreements for future explicit subsidies upon retirement. Therefore, the District has not recorded any postemployment benefit liability as of December 31, 2016.

#### 7. POOLED CASH

The District maintains a pooled checking account to maximize interest earnings. The following is a listing of each funds' share of the pooled accounts:

		Cash
General	\$	1,138,160
Special Revenues Funds		
Recreation		400,616
Museum		201,149
Special Recreation		216,421
Total Special Revenue Fund	ds	818,186
Debt Service Funds		
Alternate Bond & Interest		1,080,410
Bond and Interest		122,968
Total Debt Service Funds		1,203,378
Capital Projects Fund		611,504
Total Pooled Cash	\$	3,771,228

#### 8. RISK MANAGEMENT COOPERATIVE

The District is exposed to various risks related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and net income losses. Since August 21, 2015 the District has been a member of the Park District Risk Management Agency (PDRMA) Property/Casualty Program. PDRMA is a public entity risk pool consisting of park districts, forest preserve districts, special recreation associations and certain non-profit organizations serving the needs of public entities formed in accordance with the terms of an intergovernmental cooperative agreement among its members. The following table is a summary of the property/casualty coverage in effect for the period January 1, 2016 through December 31, 2016:

# BELVIDERE PARK DISTRICT, ILLINOIS Notes to Financial Statements (Continued)

December 31, 2016

# 8. RISK MANAGEMENT COOPERATIVE (Continued)

		PDRMA			
	Member	Self-insured		Insurance	
Coverage	Deductible	Retention	Limits	Company	Policy Number
1. Property All losses per occurrence	\$1,000	\$1,000,000	\$1,000,000,000/all members	PDRMA	P070115
Flood/except Zones A & V	\$1,000	\$1,000,000	Declaration 11 \$250,000,000/occurrence/annual	Reinsurers: Various	
Flood, Zones A & V	\$1,000	\$1,000,000	aggregate \$200,000,000/occurrence/annual	Reinsurers through the Public Entity	
Earthquake Shock	\$1,000	\$100,000	aggregate \$100,000,000/occurrence/annual aggregate	Property Reinsurance	
Auto Physical Damage Comprehensive and Collision	\$1,000	\$1,000,000	Included	Program (PEPIP)	
Course of Construction Business Interruption, Rental	\$1,000	Included	\$25,000,000 \$100,000,000/reported values		
Income, Tax Income			\$500,000/\$2,500,000/		
Combined	\$1,000		non-reported values		
Service Interruption	24 hours	N/A	\$25,000,000 Other sub-limits apply - refer to coverage document		
Boiler and Machinery			\$100,000,000 Equip. Breakdown		
Property damage	\$1,000	\$9,000	Property damage - included	Travelers	
Business Income	48 hours	N/A	Included	Indemnity Co. of	BME1 0525L478
			Other sub-limits apply - refer to coverage document	Illinois	
Fidelity and Crime	\$1,000	\$24,000		National Union	
Seasonal employees	\$1,000	\$9,000	\$1,000,000/occurrence	Fire Insurance	04-766-58-14
Blanket bond	\$1,000	\$24,000	\$2,000,000/occurrence	Co.	
2. Workers Compensation					
Employers' Liability	N/A	\$500,000	Statutory	PDRMA	
Employ or Elability	1471	\$500,000	\$3,500,000 Employers Liability	Government	WC010116
		, , , , , , , , , , , , , , , , , , , ,	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Entities Mutual	GEM-0003-
				(GEM)	A16002
				Safety National	SP4054429
3. Liability					
General	None	\$500,000	\$21,500,000/occurrence	PDRMA	L010116
Auto Liability	None	\$500,000	\$21,500,000/occurrence	Reinsurers:	
Employment Practices	None	\$500,000	\$21,500,000/occurrence	GEM	GEM-0003-
Public Officials' Liability	None			Great American	A16002
Law Enforcement Liability	None	\$500,000	\$21,500,000/occurrence	Genesis	C501
Uninsured/Underinsured	None	\$500,000	\$1,000,000/occurrence		
Motorists					
4. Pollution Liability	Name	#0F 000	<b>#</b> F 000 000/	M. Farinana antal	
Liability - Third party	None		\$5,000,000/occurrence	XL Environmental	DEC 2525005
Property - First party	\$1,000	\$24,000	\$30,000,000 3 yr. aggregate	Insurance	PEC 2535805
5. Outbreak Expense	24 hours	N/A	\$15,000 per day \$1 million aggregate policy limit	Great American	OB010116
6. Information Security and	1				
Privacy Insurance with					
Electronic Media Liability					
Coverage					
Information Security & Privacy	None	\$100,000	\$2,000,000/occurrence/annual	Beazley Lloyds	
Liability			aggregate	Syndicate	
Privacy Notification Costs	None	\$100,000	\$500,000/occurrence/annual	AFB 2623/623	PH1533938
Regulatory Defense & Penalties	None	\$100,000	aggregate \$2,000,000/occurrence/annual	through the PEPIP program	
Website Media Content Liability	None	\$100,000	aggregate \$2,000,000/occurrence/annual		
Cyber Extortion	None	ψ100,000	aggregate		
Data Protection & Business	None	\$100,000	\$2,000,000/occurrence/annual		
Interruption		1	aggregate		

# BELVIDERE PARK DISTRICT, ILLINOIS Notes to Financial Statements (Continued)

December 31, 2016

#### 8. RISK MANAGEMENT COOPERATIVE (Continued)

	Member	PDRMA Self-insured		Insurance	
Coverage	Deductible	Retention	Limits	Company	Policy Number
6. Information Security (Cont.)					
First Party Business Interruption	\$1,000	\$100,000	\$2,000,000/occurrence/annual aggregate		
	8 hours	\$100,000	\$50,000 hourly sublimit/\$50,000 forensic expense/\$150,000		
			dependent business interruption		
7. Volunteer Medical Accident	None	\$5,000	\$5,000 medical expense and AD&D excess of any other collectible insurance	Self-insured	
8. Underground Storage Tank Liability	None	N/A	\$10,000 follows Illinois Leaking Underground Tank Fund	Self-insured	
9. Unemployment Compensation	N/A	N/A	Statutory	Member funded	

Losses exceeding the per occurrence self-insured and reinsurance limit would be the responsibility of the Belvidere Park District. Settlements have not exceeded insurance claims in each of the past three years.

As a member of PDRMA's Property/Casualty Program, the Belvidere Park District is represented on the Property/Casualty Program Council and the Membership Assembly and is entitled to one vote on each. The relationship between the Belvidere Park District and PDRMA is governed by a contract and by-laws that have been adopted by resolution of the Belvidere Park District's governing body. The Belvidere Park District is contractually obligated to make all annual and supplementary contributions to PDRMA, to report claims on a timely basis, cooperate with PDRMA, its claims administrator and attorneys in claims investigation and settlement, and to follow risk management procedures as outlined by PDRMA.

Members have a contractual obligation to fund any deficit of PDRMA attributable to a membership year during which they were a member.

PDRMA is responsible for administering the self-insurance program and purchasing excess insurance according to the direction of the Program Council. PDRMA also provides its members with risk management services, including the defense of and settlement of claims, and establishes reasonable and necessary loss reduction and prevention procedures to be followed by the members.

The following represents a summary of PDRMA's Property/Casualty Program's balance sheet at December 31, 2015 and the statement of revenues and expenses for the period ending December 31, 2015.

# BELVIDERE PARK DISTRICT, ILLINOIS Notes to Financial Statements (Continued)

December 31, 2016

### 8. RISK MANAGEMENT COOPERATIVE (Continued)

The Belvidere Park District's portion of the overall equity pool is 0.000% or (175).

Assets	\$63,181,823
Liabilities	\$23,063,014
<b>Total Net Position</b>	\$40,708,211
Revenues	\$18,585,098
Expenditures	\$19,500,046

Since 95.90% of PDRMA's liabilities are reserves for losses and loss adjustment expenses which are based on an actuarial estimate of the ultimate losses incurred, the Net Position is impacted annually as more recent loss information becomes available.

### 9. CHANGES IN RESTRICTED FUND EQUITY

The District levies taxes for the following funds, which it records in the General Fund. During the fiscal year ended December 31, 2016, the following table shows a summary of the activity associated with these tax levies:

	-	IMRF	Social Security	Liability Insurance	Audit	Working Cash
Beginning equity	\$	59,800	31,948	26,188	6,960	48,718
Revenues		118,996	148,334	164,883	13,027	-
Expenditures		(110,879)	(137,465)	(77,612)	(13,800)	-
Excess covered by General Fund		-	-	-	-	-
Ending equity	\$	67,917	42,817	113,459	6,187	48,718

#### 10. <u>INTERFUND TRANSFERS</u>

FROM	TO	
Capital Projects Fund	* Recreation Fund	\$ 51,000
* denotes major fund		

A \$51,000 transfer was made from the Capital Projects Fund to the Recreation Fund related to a donation for operating the ice hockey rink.

December 31, 2016

#### 11. <u>DOTY PARK CAPITAL IMPROVEMENT GRANTS</u>

In connection with the Doty Park capital improvement project, the District had been awarded a \$400,000 OSLAD grant by the Illinois Department of Natural Resources (IDNR). Due to the State of Illinois budget reductions, the District was notified in 2015 that this grant award had been suspended. The District continued with the project in 2015 and pursued other financial assistance as necessary. In 2016, the District received notification that the OSLAD grant had been reinstated by the IDNR. The District received the \$400,000 in grant funds in May 2017.

The District was also awarded a \$100,000 legislative grant from the Illinois Department of Commerce and Economic Opportunity. The District received \$25,000 in 2014 related to this grant which was recognized as grant revenue in 2015 when the District incurred qualifying expenditures. The remaining portion of this grant was also suspended in 2015. In 2016, the District received notice that the grant from the Illinois Department of Commerce and Economic Opportunity had been reinstated, and the District received the remaining \$75,000 in grant funds.

The Doty Park capital improvement project was completed during 2016.

#### 12. SUBSEQUENT EVENTS

The District has evaluated subsequent events through May 17, 2017, which was the date that these financial statements were available for issuance, and determined that there were no significant unrecognized subsequent events through that date.

# BELVIDERE PARK DISTRICT, ILLINOIS REQUIRED SUPPLEMENTARY INFORMATION

#### Illinois Municipal Retirement Fund

Multiyear Schedule of Changes in Net Pension Liability and Related Ratios Last 10 Calendar Years

(schedule to be built prospectively from 2014)

Calendar year ending December 31,	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Total Pension Liability										
Service Cost	\$ 112,763	\$ 107,406	\$ 121,215							
Interest on the Total Pension Liability	309,271	283,321	261,922							
Benefit Changes	-	-	-							
Difference between Expected and Actual										
Experience	(69,952)	42,667	(106,115)							
Assumption Changes	(5,435)	5,382	93,553							
Benefit Payments and Refunds	(90,643)	(89,275)	(67,405)							
Net Change in Total Pension Liability	256,004	349,501	303,170							
Total Pension Liability - Beginning	4,118,053	3,768,552	3,465,382							
Total Pension Liability - Ending (a)	\$4,374,057	\$4,118,053	\$3,768,552							
Plan Fiduciary Net Position										
Employer Contributions	\$ 110,879	\$ 114,211	\$ 101,298							
Employee Contributions	52,912	52,247	47,553							
Pension Plan Net Investment Income	249,909	17,960	201,524							
Benefit Payments and Refunds	(90,643)	(89,275)	(67,405)							
Other (Net Transfer)	4,375	(84,461)	7,538							
Net Change in Plan Fiduciary Net Position	327,432	10,682	290,508							
Plan Fiduciary Net Position - Beginning	3,564,139	3,553,457	3,262,949							
Plan Fiduciary Net Position - Ending (b)	\$ 3,891,571	\$ 3,564,139	\$ 3,553,457							
Net Pension Liability/(Asset) - Ending (a)-(b)	\$ 482,486	\$ 553,914	\$ 215,095							
Plan Fiduciary Net Position as a Percentage										
of Total Pension Liability	88.97%	86.55%	94.29%							
Covered Valuation Payroll	\$ 1,175,816	\$ 1,118,130	\$ 1,040,847							
Net Pension Liability as a Percentage of										
Covered Valuation Payroll	41.03%	49.54%	20.67%							

# BELVIDERE PARK DISTRICT, ILLINOIS REQUIRED SUPPLEMENTARY INFORMATION

#### Illinois Municipal Retirement Fund

Multiyear Schedule of Contributions Last 10 Calendar Years (schedule to be built prospectively from 2014)

Calendar Year Ending December 31,	De	ctuarially etermined entribution	Co	Actual ontribution	De	ntribution ficiency excess)	-	Covered /aluation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2016 2015 2014	\$	110,879 * 109,800 100,546	\$	110,879 114,211 101,298	\$	- (4,411) (752)	\$	1,175,816 1,118,130 1,040,847	9.43% 10.21% 9.73%

<sup>\*</sup> Estimated based on contribution rate of 9.43% and covered valuation payroll of \$1,175,816.

# BELVIDERE PARK DISTRICT, ILLINOIS REQUIRED SUPPLEMENTARY INFORMATION

#### NOTES TO SCHEDULE OF CONTRIBUTIONS

December 31, 2016

#### **Illinois Municipal Retirement Fund**

Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2016 Contribution Rate\*

**Valuation Date:** 

Notes Actuarially determined contribution rates are calculated as of

December 31 each year, which is 12 months prior to the beginning of

the fiscal year in which contributions are reported.

#### Methods and Assumptions Used to Determine 2016 Contribution Rates:

Actuarial Cost Method Aggregate Entry Age Normal

Amortization Method Level Percentage of Payroll, Closed

Remaining Amortization Period Non-Taxing Bodies: 10-year rolling period,

Taxing bodies (Regular, SLEP, and ECO groups):

27-year closed period until remaining period reaches 15 years (then

15-year rolling period).

Early Retirement Incentive Plan liabilities: a period up to 10 years

selected by the Employer upon adoption of ERI.

SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 22 years for most employers (two employers were

financed over 31 years).

Asset Valuation Method 5-Year smoothed market; 20% corridor

Wage Growth 3.50%

Price Inflation 2.75% - approximate; No explicit price inflation assumption is used in

this valuation

Salary Increases 3.75% to 14.50% including inflation

Investment Rate of Return 7.50%

Retirement Age Experience-based table of rates that are specific to the type of

eligibility condition. Last updated for the 2014 valuation pursuant to

an experience study of the period 2011-2013.

Mortality For non-disabled retirees, an IMRF specific mortality table was used

with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Employee Mortality

Table with adjustments to match current IMRF experience.

#### Other Information:

Notes There were no benefit changes during the year.

<sup>\*</sup>Based on Valuation Assumptions used in the December 31, 2014 actuarial valuation.

Required Supplementary Information Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

#### **General Fund**

	_		2016		2015
	_	Original &		Variance	
		Final Budget	Actual	Positive (Negative)	Actual
Revenues:	-	Buaget	Hotaai	(regative)	7101001
Taxes:					
Property taxes	\$	1,265,100	1,263,463	(1,637)	1,290,292
Corporate replacement taxes		102,900	92,913	(9,987)	102,127
Donations		9,000	2,984	(6,016)	24,800
Interest		1,450	531	(919)	448
Other	-	32,455	51,987	19,532	11,667
Total revenues	-	1,410,905	1,411,878	973	1,429,334
Expenditures:					
Current:					
Culture & recreation:					
Personnel		818,376	743,670	74,706	756,592
Contractual services		448,475	314,999	133,476	501,033
Material & supplies		155,500	157,717	(2,217)	144,208
Capital outlay	_	27,500	28,491	(991)	21,219
Total expenditures	_	1,449,851	1,244,877	204,974	1,423,052
Excess of revenues over					
(under) expenditures	-	(38,946)	167,001	205,947	6,282
Other financing sources (uses):					
Transfers	_				32,378
Total other financing sources	_				32,378
Net change in fund balance	\$	(38,946)	167,001	205,947	38,660
Fund balance:					
Beginning			933,733		895,073
		•			
Ending		\$	1,100,734		933,733

Required Supplementary Information Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

#### **Recreation Fund**

	_		2016		2015
		Original &		Variance	
		Final		Positive	
	_	Budget	Actual	(Negative)	Actual
Revenues:					
Property taxes	\$	747,340	746,352	(988)	694,325
Charges & fees		888,500	800,479	(88,021)	824,107
Donations		52,000	-	(52,000)	1,425
Interest		1,000	183	(817)	196
Other	_	12,000	9,980	(2,020)	5,600
Total revenues	-	1,700,840	1,556,994	(143,846)	1,525,653
Expenditures:					
Current:					
Culture & recreation:					
Personnel		1,227,700	1,168,866	58,834	1,114,632
Contractual services		280,050	260,040	20,010	246,739
Material & supplies		179,750	174,971	4,779	181,992
Capital Outlay	-	6,000	4,107	1,893	9,191
Total expenditures	-	1,693,500	1,607,984	85,516	1,552,554
Excess of revenues over					
(under) expenditures	\$_	7,340	(50,990)	(58,330)	(26,901)
Other financing sources (uses):					
Transfers	-	-	51,000	51,000	
Total other financing sources	_	-	51,000	51,000	
Net change in fund balance	=	7,340	10	(7,330)	(26,901)
Fund balance:					
Beginning			341,593		368,494
Ending			\$ 341,603		341,593

# BELVIDERE PARK DISTRICT, ILLINOIS NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

December 31, 2016

#### LEGAL COMPLIANCE AND ACCOUNTABILITY

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted (at the fund level) for all the funds on the modified accrual basis with a line items basis by fund. The annual appropriated budget is legally enacted and provides for a legal level of control at the fund level.

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- A. The District Executive Director submits to the District Board a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- B. Public hearings are conducted to obtain taxpayer comments.
- C. Prior to March 31, the budget is legally enacted by District Board action. This is the amount reported as original budget.
- D. The District Board is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total appropriation of any fund must be approved by the District Board as a supplemental appropriation ordinance.
- E. Budgets are adopted and formal budgetary integration is employed as a management control device during the year.
- F. All budgets for these funds are adopted on a basis consistent with generally accepted accounting principles.
- G. Budgetary authority lapses at year-end.
- H. State law requires that "expenditures be made in conformity with appropriations/ budget." As under the budget act, transfers between line items, departments and funds may be made by administrative action. The final budget reflects all amendments made. The level of legal control is at the fund level.

# Combining Balance Sheet

# **Nonmajor Governmental Funds**

December 31, 2016

		Special Revenue			Total
			Special		Nonmajor
		Museum	Recreation	Capital	Governmental
		Fund	Fund	Projects Fund	Funds
Assets:		_			
Cash & cash equivalents	\$	201,149	216,421	611,504	1,029,074
Receivables					
Property taxes		100,000	227,000		327,000
Total assets	:	301,149	443,421	611,504	1,356,074
Liabilities:					
Accounts payable		400	2,143	3,579	6,122
Accrued wages		476	5,203	-	5,679
-	•				
Total liabilities		876	7,346	3,579	11,801
Deferred Inflows of Resources:					
Property taxes		100,000	227,000		327,000
Total liabilities and deferred					
inflows of resources	•	100,876	234,346	3,579	338,801
Fund balances:					
Restricted					
Museum purposes		200,273	-	-	200,273
Special recreation		- -	209,075	-	209,075
Committed					
Capital Projects		-		607,925	607,925
Total fund balances		200,273	209,075	607,925	1,017,273
Total liabilities, deferred inflows					
of resources, and fund balances	\$	301,149	443,421	611,504	1,356,074

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances

## **Nonmajor Governmental Funds**

For the Year Ended December 31, 2016

		Specia	I Revenue			
	1	Museum Fund	Special Recreation Fund	Capital Projects Fund	Total Governmental Funds	
Revenues:						
Property taxes	\$	99,889	216,209	-	316,098	
Charges & fees		2,795	188,375	-	191,170	
Grants		-	-	75,000	75,000	
Interest		97	101	285	483	
Other		150	15,201	28,095	43,446	
Total revenues		102,931	419,886	103,380	626,197	
Expenditures:						
Current:						
Culture & recreation:						
Personnel		9,765	270,496	-	280,261	
Contractual services		17,986	22,625	1,659	42,270	
Material & supplies		8,945	87,860	-	96,805	
Capital outlay		-	1,650	397,216	398,866	
Total expenditures		36,696	382,631	398,875	818,202	
Excess of revenues over (under)						
expenditures		66,235	37,255	(295,495)	(192,005)	
Other financing sources (uses):						
GO Bond proceeds		-	-	108,250	108,250	
Transfers		-		(51,000)	(51,000)	
Total other financing source	s			57,250	57,250	
Net change in fund balance		66,235	37,255	(238,245)	(134,755)	
Fund balances:						
Beginning		134,038	171,820	846,170	1,152,028	
Ending	\$	200,273	209,075	607,925	1,017,273	

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

### **Museum Fund**

	_		2016		2015
		Original &		Variance	
		Final		Positive	
	-	Budget	Actual	(Negative)	Actual
Revenues:					
Property taxes	\$	100,000	99,889	(111)	99,904
Charges & fees		5,000	2,795	(2,205)	4,040
Interest		100	97	(3)	77
Other	_	<u>-</u>	150	150	600
Total revenues	-	105,100	102,931	(2,169)	104,621
Expenditures:					
Current:					
Culture & recreation:		07.500	0.705	17.705	4.4.000
Personnel		27,500	9,765	17,735	14,802
Contractual services Material & supplies		80,200 15,000	17,986 8,945	62,214 6,055	16,080 22,444
Capital outlay		-	-	-	46,430
Total expenditures	-	122,700	36,696	86,004	99,756
rotal experience	-	122,700			00,700
Net change in fund balance	\$	(17,600)	66,235	83,835	4,865
Fund balance:					
Beginning			134,038		129,173
Ending		\$	200,273		134,038

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

### **Special Recreation Fund**

	_		2016		2015
		Original &		Variance	
		Final	A a4a1	Positive	A at a l
Revenues:	-	Budget	Actual	(Negative)	Actual
Property taxes	\$	218,500	216,209	(2,291)	212,901
Charges & fees	Ψ	141,900	188,375	46,475	155,471
Interest		200	100,373	(99)	98
Other		25,400	15,201	(10,199)	14,205
	-			(10,100)	
Total revenues	-	386,000	419,886	33,886	382,675
Expenditures:					
Current:					
Culture & recreation:					
Personnel		341,200	270,496	70,704	293,603
Contractual		41,100	22,625	18,475	26,769
Material & supplies		92,100	87,860	4,240	95,684
Capital outlay	-	2,000	1,650	350	
Total expenditures	_	476,400	382,631	93,769	416,056
Net change in fund balance	\$	(90,400)	37,255	127,655	(33,381)
Fund balance:					
Beginning			171,820		205,201
Ending			\$ 209,075		171,820

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

### **Capital Projects Fund**

	_		2016		2015
	_	Original &		Variance	
		Final		Positive	
	-	Budget	Actual	(Negative)	Actual
Revenues:					
Donations	\$	-	-	-	185,000
Grants		475,000	75,000	(400,000)	-
Interest		300	285	(15)	415
Other	_	10,000	28,095	18,095	26,335
Total revenues	-	485,300	103,380	(381,920)	211,750
Expenditures:					
Current:					
Culture & recreation:					
Contractual services		3,000	1,659	1,341	2,291
Capital outlay	=	771,000	397,216	373,784	1,265,039
Total expenditures	-	774,000	398,875	375,125	1,267,330
Excess of revenues over					
(under) expenditures	-	(288,700)	(295,495)	(6,795)	(1,055,580)
Other financing sources (uses):					
GO bond proceeds		95,000	108,250	13,250	1,415,000
Transfers	=		(51,000)	(51,000)	
Total other financing sources	-	95,000	57,250	(37,750)	1,415,000
Net change in fund balance	\$	(193,700)	(238,245)	(44,545)	359,420
Fund balance:					
Beginning			846,170		486,750
Ending			\$ 607,925		846,170

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

### **Bond and Interest Fund**

		2016						
	Original &		Variance					
	Final		Positive					
	Budget	Actual	(Negative)	Actual				
Revenues:								
Property taxes	\$ 1,053,250	1,060,286	7,036	1,049,657				
Interest	500	57	(443)	45				
Total revenues	1,053,750	1,060,343	6,593	1,049,702				
Expenditures:								
Debt service:								
Principal	1,025,000	1,025,000	-	1,035,000				
Interest	28,250	8,200	20,050	5,692				
Total expenditures	1,053,250	1,033,200	20,050	1,040,692				
Net change in fund balance	\$500	= 27,143	26,643	9,010				
Fund balance:								
Beginning		95,825		86,815				
Ending		\$122,968		95,825				

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

#### **Alternate Bond and Interest Fund**

		2016		2015
	Original &		Variance	
	Final	Actual	Positive	Actual
Revenues:	Budget	Actual	(Negative)	Actual
	\$300	504	204	385
Total revenues	300	504	204	385
Expenditures:				
Debt Service:				
Principal payments	402,113	402,113	-	388,203
Interest payments	227,712	227,712		219,922
Total expenditures	629,825	629,825		608,125
Excess of revenues over				
(under) expenditures	(629,525)	(629,321)	204	(607,740)
Other financing sources (uses):				
GO bond proceeds	930,000	926,750	(3,250)	610,000
Total other financing sources	930,000	926,750	(3,250)	610,000
Net change in fund balance	300,475	297,429	(3,046)	2,260
Fund balance:				
Beginning		782,981		780,721
Ending		\$1,080,410		782,981

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

### 2012 Alternate Bond Projects Fund

		2016		2015
	Original & Final		Variance Positive	
	Finai Budget	Actual	(Negative)	Actual
Revenues:		7101001	(i togativo)	7101001
Grants	-	-	-	25,000
Interest	-	-	-	4,060
Other		<u> </u>		
Total revenues		<u> </u>		29,060
Expenditures:				
Capital Outlay			<u> </u>	2,645,791
Total expenditures	_			2,645,791
Excess of revenues over				
(under) expenditures				(2,616,731)
Other financing sources (uses):				
Transfers		<u> </u>		(32,378)
Total other financing sources				(32,378)
Net change in fund balance \$	<u>-</u>	- =	_	(2,649,109)
Fund balance:				
Beginning				2,649,109
Ending		\$		

# Assessed Valuations and Property Tax Rates Extensions and Collections

	Tax Years					
	2015	2014	2013			
Total Assessed Valuation	\$ 545,138,319	538,440,857	543,206,248			
Rate Setting Assessed						
Valuation	\$ 541,276,075	533,022,274	534,043,191			
Tax rates:						
General	0.16242	0.15291	0.16010			
Recreation	0.13808	0.13045	0.12665			
Museum	0.01848	0.01877	0.01873			
Social Security	0.02402	0.02120	0.01873			
IMRF	0.01903	0.01914	0.02023			
Liability	0.02587	0.04691	0.03746			
Audit	0.00241	0.00226	0.00225			
Joint Handicap Rec.	0.04000	0.04000	0.04000			
Bond & Interest	0.19616	0.19721	0.19820			
	0.62647	0.62885	0.62235			
Tax extensions:						
General Fund	879,141	815,044	855,003			
Recreation Fund	747,394	695,328	676,366			
Museum Fund	100,028	100,048	100,026			
Social Security	130,015	113,001	100,026			
IMRF	103,005	102,020	108,037			
Liability Fund	140,028	250,041	200,053			
Audit Fund	13,045	12,046	12,016			
Joint Handicap Rec.	216,510	213,209	213,617			
Bond & Interest	1,061,767	1,051,173	1,058,474			
	3,390,932	3,351,911	3,323,618			
Tax Collections:						
General Fund	877,906	813,872	852,468			
Recreation Fund	746,352	694,325	674,363			
Museum Fund	99,889	99,904	99,731			
Social Security	129,834	112,837	99,731			
IMRF	102,863	101,875	107,718			
Liability Fund	139,833	249,679	199,459			
Audit Fund	13,027	12,029	11,979			
Joint Handicap Rec.	216,209	212,901	212,986			
Bond & Interest	1,060,286	1,049,657	1,055,338			
	\$ 3,386,199	3,347,079	3,313,773			
Percent Collected	99.9%	99.9%	99.7%			

# **Schedule of Legal Debt Margin**

December 31, 2016

		2016 for tax year 2015	2015 for tax year 2014
Assessed Valuations	\$	541,276,075	533,022,274
Statutory Debt Limitation (2.875 % of Assessed Valuation)		15,561,687	15,324,390
Amount of debt applicable to debt limit: General obligation bonds General obligation alternate revenue bond Agreement for deed	ds	2,035,000 6,585,000 275,634	2,025,000 6,905,000 357,747
Total debt applicable to limit		8,895,634	9,287,747
Less: assets in debt service funds available for payment on debt  Net debt applicable to limit		1,203,378 7,692,256	878,806 8,408,941
Legal debt margin	\$	7,869,431	6,915,449

# BELVIDERE PARK DISTRICT, ILLINOIS Schedule of Non-Referendum Bond Debt Margin

December 31, 2016

	fo	2016 or tax year 2015	2015 for tax year 2014
Assessed Valuations	\$	541,276,075	533,022,274
Statutory Debt Limitation (0.575 % of Assessed Valuation)		3,112,337	3,064,878
Amount of debt applicable to debt limit: General obligation bonds		2,035,000	2,025,000
Total debt applicable to limit	_	2,035,000	2,025,000
Less: assets in debt service funds available for payment on debt		1,203,378	878,806
Net debt applicable to limit		831,622	1,146,194
Legal debt margin	\$	2,280,715	1,918,684